Author/ year/ journal/ page length ⁱ	Area	Policy, duration	Use of MSA concepts	Attempt to 'test hypotheses' (or otherwise operationalise MSA)? Method of analysis?
National Studies	s (20)			
Avery (2004) Public Administration Review, 14	US	Bioterror, public health	Low (or largely implicit)	No. A policy narrative based on documentary analysis.

Summary of relevant discussions. Kingdon's language is in the title, and the article gives some advice to practitioners about waiting for the right time, or window of opportunity, to propose policy solutions. There is a brief focus on the role of policy entrepreneurs and the acceptability of certain policy solutions (which ties in with Kingdon's emphasis on technical feasibility). There is a discussion of relevant country specific issues (shared powers between federal and state governments) and universal issues (disease spread can be defined primarily as security or public health problems; a policy is only a statement until implemented). Also discusses, briefly, the implementation literature.

Bache and	UK (in the EU)	Wellbeing –	High	No (yes). Uses interview (30)
Reardon		measurement		and documentary analysis
(2013),		(8 measures		
Political		including		
Studies, 17		material,		
		health,		
		education and		
		environment)		
		and policy		
		action		

Outlines the role of MSA (briefly as part of a wider focus on agenda setting) and uses discussion of the three streams to structure the conceptual discussion – and suggest that a coupling has not yet taken place, given the low attention to wellbeing and a tendency to frame policies primarily in economic, not wellbeing, terms (bar, perhaps, in areas such as mental health – but even then, Layard's push for CBT expansion is often justified in economic terms). Argues that Kingdon's original work did not appreciate the role of *transnational* policy communities as sources of ideas, and the role of supranational and subnational government, either because of his focus (US domestic) or time (1980s, before the rising importance of policy transfer). Potential links with Cairney (on the link between the transfer of ideas from outside the UK and the window of opportunity to become receptive to them in subnational government) and Liu et al (2011) and McLendon (2003) on sub-national US policy, in which ideas come from other states or federal level.

Birkland	US	Terrorism,	High	No (Yes). Narrative based on

(2004) <i>Review</i>	security, 18	quantitative analysis of media
of Policy	months	and congressional attention
Research, 22		(more akin to PET?), plus
		documentary analysis on
		policy change.

Outlines Kingdon's 'streams metaphor', identifying the role of three streams, and uses key MSA insights – high attention does not produce new solutions, or cause policy change; established solutions, chasing problems, are much more likely to be adopted than new ones – to inform case studies. Terrorism responses had been discussed for some time in Congress, and 9/11 helped open a window of opportunity for advocates of 'preexisting' policies to strengthen security measures. Previous terror-related air disasters had also opened up successive windows of opportunity for incremental changes towards stronger airport security. There is also a focus on the broad agenda setting literature and passing reference to SCTP and PET. Demonstrates a strong appreciation of the agenda setting (and policy theory) literature.

Brunner (2008)	Germany	Environment,	High	No (yes). Uses interviews and
Global Environmental Change, 7		emissions trading, focus on major change in less than a year		documentary analysis to explain key a policy change in a short space of time.

Uses MSA to structure the research and explain the results, with sections on problems, policies and politics. Highlights limitations of MSA, in relation to (a) the differences between the US and EU (as a supranational body), and (b) differences in the ability to venue shop. Suggests a multiple-theoretical approach to provide a full explanation of the case – by, in this case, drawing on PET to discuss venue shopping. Shows an appreciation of the role of other policy theories and how the MSA might relate to them.

Cairney (2009),	UK (and EU)	Tobacco,	High,	No (yes). Uses interviews and
Journal of		focus on	albeit	documentary analysis to
European		major change	focusing	explain a key policy change in
Public Policy,		over several	mainly	a short space of time
19		years	on two	
			streams	

Argues that the 'organised anarchy' of the EU makes it appropriate to study with garbage can and MSA models, and that the 'universal' elements of MSA make it applicable to individual member states. Identifies four separate windows of opportunity to make change in the same policy (in 4 governments – UK, Scottish, Welsh, Northern Ireland – in the UK), to demonstrate the importance of the politics stream, or different levels of receptivity to the same policy solution. Uses MSA to inform the analysis of 'policy transfer', to show that an identification of the wide spread of the same policy solution is incomplete without considering how and why each government imported it. Shows an appreciation of the role of other policy

theories and how the MSA might relate to them.				
Chen (2008), Transportation Law Journal, 28	US	Transport, high speed rail, combination of history and vignette	High	No (yes). A policy narrative based on documentary analysis.

In one respect, the strongest example of taking Kingdon's lead, focusing on a similar policy area studies by Kingdon in the US over a similar time period (a combination of vignette and decades-long history) — but based on documentary analysis and no interviews. Separates the discussion into sections on problems, policies and politics, coupling and entrepreneurs. No discussion of other policy theory.

Howie (2009),	US	Health,	Medium	No. Uses MSA as a way to
The Journal for		medical		recommend certain policy
Nurse		malpractice		changes, not study the
Practitioners, 6		regulation,		process.
		focuses on the		
		future		

Attempts to use MSA to predict the right time to exploit a window of opportunity to introduce regulations to make it mandatory to report medical errors and 'near misses'. Outlines the three streams, but does not engage with the messy nature of policymaking or use Kingdon's insights to help explain the policy process (although some of the discussion is about technical feasibility). Instead, uses the streams metaphor to advocate policy change, often giving the impression that it is a more 'rational' process than MSA suggests.

Howlett	Canada	Multiple	Very	Yes. Seeks to clarify MSA by
(1998),		issues: Native	high	categorising, for example,
Canadian		affairs, the		types of open windows, and
Journal of		constitution,		testing the hypothesis that
Political		drug abuse,		regular 'institutionalised'
Science, 30		acid rain, the		windows are more frequent
		nuclear		than others. Uses quantitative
		industry and		data (perhaps closer to the
		capital		PET focus on media and
		punishment		legislative attention).

To determine if MSA is applicable to Canada, Howlett tests the hypothesis (related to Kingdon's expectation of the US system), and confirms with selected data, that 'routine political windows, in which institutionalized procedural events dictate predictable window openings' are more frequent than, 'discretionary political windows, in which the behaviour of individual political actors lead to less predictable window openings; spillover problem

windows, in which related issues are drawn into an already open window; and random problem windows, in which random events or crises open unpredictable windows'.

Keeler (1993),	US, France,	Major	Low	No (yes). Uses formulae and
Comparative	UK	government		quantitative data to define and
Political		reforms,		measure the size of policy
Studies, 54		including		windows.
		New Deal,		
		UK		
		privatisation,		
		France's		
		Social		
		Experiment		

Tries to explain the opening of a 'macro window', where a window opens for sustained major change over an unusually long period to allow major reform programmes. Possible explanations include an electoral landslide victory, which raises expectations for a party with control of the legislature to reform policy, and/or a severe crisis that prompts policymakers to act urgently and extensively. Identifies enormous, large, medium and small windows. The reference to Kingdon is cursory, and streams are not used to guide the research. However, Keeler raises an interesting question about the nature of change that occurs when windows open, from the adoption of one solution to a whole reform programme.

Lieberman	US	Civil rights,	Medium	No. Uses documentary
(2002a),		1960s and		analysis and literature reviews
American		1970s		to conceptualise the role of
Political				ideas and institutions in policy
Science				change.
Review, 16				

An example of an article that cites Kingdon as part of a wide-ranging conceptual discussion on the role of ideas and institutions in explanations of policy change (note the reference to Hall and to a small number of studies of complexity). Makes use of key concepts (receptivity to solutions in the political stream) to make Kingdonesque points without an exposition of the streams/ windows language: "At those moments when a political idea finds persuasive expression among actors whose institutional position gives them both the motive and the opportunity to translate it into policy—then, and only then, can we say that an idea has found a time".

Lober (1997),	US	Environment,	High	No (yes). Uses a case study to
Policy		paper		develop 5 MSA-related
Sciences, 24		procurement,		propositions. Interviews and
		1993		documentary analysis to
				explain a policy window for
				government/ private sector

				collaboration.
company cooper nature of the pro- but 3 and 4 are e- environmental co- assertive national cooperate. Devel (prompted by sci- practice, a desire	ation with governing blem), imbalances lements of the polyoncerns and timely l mood), separated ops 5 'proposition entific or public of	ment, in a field classifier of power and so itics stream (received investment in not lead to reflect the nearly or requirement oncern), solution 'green' their image.	naracterised ientific unc ptivity in or ew paper te ed to explai ts for collal s that do no	hity for (voluntary) private I by ambiguity (regarding the ertainty. Identifies four streams, rganisations, prompted by chnology, plus a conducive or in why private firms would poration: heightened awareness of depart radically from current pressure for change, and an
Mazarr (2007), Foreign Policy Analysis, 23	US	Foreign policy, Iraq war (and 10 year lead up)	High	No (yes). Uses interviews and documentary analysis to identify the Iraq War 'solution' chasing problems.
An example of a strong application of Kingdon's book (alongside a wider appreciation of agenda setting and social construction). Detailed analysis of the development of an Iraq War policy over many years, with key entrepreneurs operating in the policy community to 'soften up' others to this solution, and waiting for the right time to propose it. Focuses on the non-incremental nature of policy, as a problem arises quickly, a solution exists (and no other solution was sought), and policymakers have the motive and opportunity to select it.				
		=	ickly, a sol	ution exists (and no other
		=	ickly, a sol	ution exists (and no other
Natali (2004), Journal of European Public Policy, 19 An example of a streams or use of nature of MSA a departure) to pro	weak application MSA to structure and seeks to draw of duce an alternative attifying a large number	Welfare state reform, 1992-5 (compared to 1980s) of Kingdon's boot the analysis. Instead a wider literative model. A very	ok, with no tead, it high ure (e.g. that detailed case	new model to address vagueness of MSA; to provide clearer dependent variables.

				pursue particular solutions (rather than explain policy change).
An example of an	n article that seeks	to use policy the	eory insight	s, in a sophisticated way, to
give advice on ho	ow scientists and a	dvocates should	act to influ	ence the policy process. There
is a strong apprec	ciation of MSA, ar	nd how it fits into	the agenda	a setting literature, to advise
how to define pro	oblems and mainta	nin attention, pres	sent well-fo	rmed solutions, and encourage
policymaker rece	eptivity. Drawing o	on PET, Pralle al	so adds the	importance of venue shopping.
Saint-German	US	Crime, 'three	High	No (yes). Uses documentary
and Calamia		strikes' law,		analysis and small number of
(1996), <i>Journal</i>		1980s history		interviews to explain the
of Criminal		and 1994		adoption of a high profile law.
Justice, 14		vignette		
One of several ar	ticles that uses M	 SA to highlight i	ncramantal	change (when others use it to
				ys continuity with the past,
-	•			•
	•		•	eam, and coupled with the
				public concerns over crime.
Reference to Hay	es on incremental	ism, but limited	discussion (of the wider literature,
Scheberle	US	Environment,	Medium	No. Uses documentary
(1994), <i>Policy</i>		public health,		analysis to explain the rise of
Studies		health &		two issues on the public
Journal, 14		safety, radon		agenda.
,		and asbestos		
Adapts work by	Kingdon and Ston	 e (1989) to expla	in why pub	lic, media and government
				over time – and discusses the
		•		ams approach to structure and
-	_			nough the study could be
extended to that	-	_F _J		
Sharma (2008),	India	Crime and	Medium	No. Uses documentary
Social Policy		'non-		analysis to trace attention to
and Society, 13		normative		an issue over time.
•		sexual		
		activities',		
		history and		
		vignette		
		(1994-2006)		
The main focus i	s on the role of HI	V in helping peo	pole reframe	a law on penetrative sex. MSA

The main focus is on the role of HIV in helping people reframe a law on penetrative sex. MSA is the main reference point for this focus on agenda setting, and the three Ps are used to provide article headings, but the reference to MSA is superficial and it does not engage with

Kingdon on, for example, the softening process within communities. It largely discusses the potential for policy change during a window of opportunity.

Zahariadis	UK (in the EU)	Regulation,	High	No (yes). Uses documentary
(2004), <i>Journal</i>		competition,		analysis to explain policy
of Public		1973-2003		change in terms of the
Policy, 25				coupling of streams.
-				

Uses MSA to develop a 'bottom up' explanation of UK policy development in the EU (as part of a special issue examining the EU and policy convergence). Although policy in the EU provides the impetus for policy change, it only happens when three streams come together in the UK: problem (when the Single European Act shifted the definition of competition policy from national to supranational), policy (when civil servants and businesses developed long term policies to integrate UK and EU laws) and politics (when the election of Labour increased receptiveness to policy change).

Zehavi (2008),	UK & US	The role of	Low	No (yes). Uses documentary
Comparative		faith based		analysis, interviews and
Politics, 21		voluntary		media analysis to explain
		groups in		policy adoption.
		public/ social		
		service		
		delivery,		
		1980s plus		
		main focus on		
		change from		
		late 1990s		

Superficial use of MSA. The biggest discussion of Kingdon's approach is in the conclusion: "Kingdon's garbage can theory of the policy process provides a useful framework for explaining the emergence of the policy: new policies are adopted when the problem stream (social exclusion), policy stream (faith-based initiative), and politics stream (religiously motivated politicians in positions of power) converge". Otherwise, there is no real attempt to operationalise MSA, policy theory or the agenda setting literature.

Zhu (2008),	China	Urban policy,	High	No (yes). Uses documentary
Policy Science,		detention and		analysis to develop a model to
20		repatriation of		adapt MSA to Chinese
		urban		policymaking.
		vagrants,		
		1982 and		
		2003		

An important attempt to examine the extent to which a policy theory derived from studies of the US can be used to explain policymaking in China. Focuses broadly on Kingdon's streams, but specifically on the idea of 'technical infeasibility' – the proposal of a politically acceptable solution that cannot be dealt with routinely by the governing bureaucracy, prompting high external and government attention, and potentially major policy change. The case demonstrates that, while some 'universal' concepts travel well, they do not tell us much about the policy processes of other countries (in the absence of detailed case studies).

Sub-national studies (13)

Dudley (2013),	UK, London	Transport,	High	No (yes). Uses documentary
Journal of		road pricing,		analysis and theory-
European		London		development to explain how
Public Policy,		congestion		actors influence the duration
18		charge, post		of policy windows.
		war plus		
		vignette		
		2000-3		

An example of a combination of MSA and theory development to aid case study explanation (or, perhaps in this case, the use of a case to illuminate theoretical claims). Uses the study of policy narratives and persuasion to examine how key policymakers (in this case, the London Mayor) frame issues to open windows of opportunity for policy change. In this case, the Mayor was not only part of the politics stream, but also a key influence of the definition of the problem and the promoter of a well-established solution.

Exworthy and	UK, central-	Health, health	Medium	No (yes). Uses interview (45),
Powell (2004),	local,	inequality,		survey, and documentary
Public	implementation	late 1990s		analysis to reconceptualise the
Administration,				role of streams in relation to
19				policy implementation (note
				'little' and 'big' windows).

Takes MSA as a starting point, but argues for major revisions to reflect a different time (late 1990s) and focus (local, implementation). Focuses on streams, but changes their names or meaning, which makes it difficult to compare with the MSA (beyond the idea that separate processes may need to join together to ensure policy change or success).

Greathouse et	US, Lexington,	Public health,	High	No (yes). Uses documentary
al (2005),	Kentucky	tobacco,		analysis and interviews to
Policy, Politics,		smoke-free		explain the coupling of
& Nursing		law (vignette)		streams and policy change.
Practice, 10				

Case study of specific policy change structured and explained in terms of three streams coming together: problem (public attention rose to the problem of secondhand smoking, and the idea that workers should be protected), policies (a well-established smoke-free plan, used in many states and countries) and politics (a pressure group a scientific advocacy plan, aided

by favourable turnover in elected office). No discussion of the broader agenda setting literature or policy theory.

	1			_
Guldbrandsson	Sweden (3	Public health,	High	No (yes). Uses interviews
and Fossum	issues, 3	child health		(50) and documentary
(2009), Health	municipalities)	promotion		analysis to explain the
Promotion				production of policy
International,				windows.
11				

Chooses nine case studies of policy change, tracing back to the confluence of streams during a policy window (in other words, there is no way to pick up on a *lack* of change with this method). The authors refer to a wider literature, and they cite the PET, MSA and John's focus on 5 causal factors as guides for their interview research, but (perhaps because of space limits on the article) with no real sense of how MSA fits into the literature. This case is based on MSA but is difficult to relate to other case studies based on MSA.

Henstra (2010),	Canada,	Emergency	High	No (yes). Uses interviews and
Canadian	municipal	management		documentary analysis to
Public	governments	(vignette)		explain why policies may
Administration,				change in some municipalities
18				but not others.

The case focuses strongly on MSA (with some discussion of the broader agenda setting literature), which guides the structure and analysis of the case study. It demonstrates an unusual role for a policy entrepreneur, in one case, to keep a low-attention issue high enough up the agenda (following a potential emergency, as a focusing event) to produce a form of policy change (investment in emergency equipment). It raises (implicitly, without further analysis) the differences in scale at this level of government (the investment was \$100k) which might affect the nature of each stream and the role of individuals.

Lieberman	US, Chicago	Education,	Medium/	No (yes). Uses documentary
(2002),		state schools,	Low	analysis and interviews
Education and		Chicago		(phone and in person) to
Urban Society,		School		explain major policy change
13		Reform Acts		during a policy window.
		1988 & 1995		

A very brief case study of education reform which uses MSA in a superficial way to structure and explain: problems (budget deficits, low attainment, a sense of poor leadership), policies (governance reforms) and politics (in terms of the party control of Illinois); with a brief identification of entrepreneurs such as the mayor.

Liu et al	US, Texas,	Environment,	High	No (yes). Uses interviews
(2010), <i>Policy</i>	Florida and	climate		(271) and documentary
Studies				analysis to operationalise and

Journal, 23	Louisiana	change	code various aspects of
			agenda setting (in a way not
			found in most MSA studies).

Explicitly sets out to extend the value of MSA from US federal to US subnational government, to examine comparable agenda setting processes. It resembles a local power study, examining the most important actors, as well as Kingdonesque factors that influence attention (focusing events, budgets, measures of problems, 'feedback'), the acceptability of solutions (technical, value, future constraints, and *compatibility with federal government policy*), and receptivity to solutions (coalition building, personnel change, group mobilisation, national/ local mood and *issue jurisdiction*). Unusually high attention on operationalising agenda setting concepts and identifying locally specific influences on each stream.

McLendon	US states	Higher	High	Cites Sabatier (1999) to argue
(2003), <i>Journal</i>		education,		that MSA 'has attracted
of Higher		history and		relatively little testing and
Education, 37		vignette		elaboration'. Uses interview
				(61) and documentary
				analysis to compare cases.

The article argues that HE policy in US states resembles the MSA/ garbage can model, which challenges the dominant view in HE that policy change is incremental. It presents a detailed case study before concluding, quite briefly, that MSA provides the best explanation for events. Although less so that Liu et al (2010), it briefly demonstrates the potential distinctiveness of state-level policy making, with the policies stream often involving policy diffusion and learning from other states (something that perhaps makes US studies more comparable to those in the EU).

Oborn, Barett,	UK, London	Health,	High	No (yes). Uses interview (51)
and Exworthy		healthcare		and documentary analysis to
(2011), <i>Public</i>		reform		identify the role of a specific
Administration,				policy entrepreneur.
20				

Outlines the MSA briefly then focuses on the role of a policy entrepreneur. Like Dudley (2013) and Henstra (2010), the focus is on an entrepreneur involved, and to a large extent directing, all three streams. The 3 articles highlight the importance of scale, with the potential for a hypothesis along the lines of: 'the three streams are more independent at the federal or supranational level; at local levels, they are more open to influence by exceptional individuals'. The article also captures a focus in health on evidence-based policymaking, although it contrasts the reliance on evidence in health interventions with the less reliable evidence on healthcare organisation.

Ridde (2009),	Africa, Burkina	Healthcare,	High	No (yes – <u>unusually focused</u>
Public	Faso, local	'Bamako		on operationalising MSA with

Administration,	policy	initiative' on	'research propositions'). Uses
17	implementation	equitable	in-depth interviews (24),
		access to care,	informal interviews (60),
		from 1987	focus groups (4),
			documentary analysis and
			field observation (7 months).

Considers relevance of MSA to a different country and continent (BF, Africa), and stage of policy (implementation). Tries to produce a series of 'research propositions' which resemble quite-general hypotheses based on the MSA. An example of a case study trying to explain a lack of policy change – at the implementation stage - in terms of the non-coupling of streams and the absence of a successful policy entrepreneur. One potentially important finding (which links to Exworthy & Powell) is that *policy can change after coupling during a policy window when only a vague policy solution has been produced and adopted*. Consequently, a new process of coupling is required at the local level when a more detailed solution must be found. Exworthy and Powell focused on national-central, whereas Ridde highlights the problem of implementing national policies originating largely from international initiatives (a problem explored in more depth by Cairney and Mamudu, 2014; Cairney, Studlar and Mamudu, 2014).

Robinson and	US, Texas	Education and	Very	Yes. Tests one hypothesis on
Eller (2010),		crime,	high	the separation of streams.
Policy Studies		schools,		Uses a survey of participants.
Journal, 17		violence		
		prevention		

Argues that MSA 'provided a falsifiable account of the policy process - even if it provided no falsifiable predictions about the policy outcomes'. Discusses how to operationalise MSA, identifying Zahariadis' work on bounded rationality (ambiguity and time constraints) and his call for us to work out when MSA does or does not apply. Then, it seeks to test the hypothesis that streams are separate in a meaningful way, with different streams having different participants – e.g. participation in the problem stream suggests a lower probability of participation in the policy stream. The data suggests that the streams are not meaningfully separate. Note that the data is collected at a subnational level, leaving us to wonder if national/sub-national processes differ. The broader problem is that Kingdon may be arguing that streams *can be* independent at important moments, which remains a potentially useful but almost unfalsifiable proposition.

Rossiter and	UK	Local	High/	No (yes). Uses documentary
Price (2013),		economic	medium	analysis and 'direct
Local		development		experience' to explain policy
Economy, 11		in East		change.
		Midlands,		
		replacement		
		of Regional		

	Development		
	agencies with		
	Local		
	Enterprise		
	Partnerships		
	in England		
	S		

Looks like a classic, brief, case study approach, identifying 3 streams, entrepreneurs and windows, but the focus is on a largely government-driven process of rejecting the value of RDAs (occupying problem and politics streams) and a lack of capacity in development bodies (combined with ambiguity surrounding government aims) to set out a clear role in economic development.

Sager and	Switzerland,	Public health,	High/	No (yes). Attempts to use
Rielle (2013),	cantons	alcohol	medium	MSA within a more detailed
Policy Science,		policy, 1999-		model of organisational
21		2004		change. Uses documentary
				analysis and a survey to
				explain policy adoption in
				10/26 cantons.

An unusual case of model development, which takes the garbage can model and turns it into something much more detailed, with a large number of conditions/ independent variables. There is little discussion of MSA, and the three streams do not help structure or explain the resuls.

International studies (8)

Ackrill and	European	Agriculture,	High	No (yes). Uses interviews and
Kay (2011),	Union (in trade	trade, sugar		documentary analysis
Journal of	negotiations	policy reform,		
European	with other	2005		
Public Policy	, countries)			
18				

An example of using the application of MSA to the EU (and its role in the wider world) to foster some conceptual development: to argue that ambiguity extends to not knowing which directorate is responsible for policy (akin to the PET focus on problem definition and venue shopping); and to focus on policy entrepreneurship as an opportunity as well as an individual with skills to exploit it. It also uses the three streams structure to explain how a policy window opened. In broader terms, it takes us from the US domestic process (one of the most studied arenas in the world) to arenas in which our knowledge of the policy process is less clear (see also studies of China, India, Africa).

Bache (2012),	European	Wellbeing	High	No (yes). Uses interviews and
Journal of		and quality of		

European	Union	life measures	documentary analysis.
Public Policy,		to compete	
18		with GDP	

Tries to adapt the MSA's broad framework to EU policy processes, using the three streams as a way to guide the analysis, but also highlighting the 'complex overlapping national, European and other international policy networks through which ideas are developed and diffused' (p22). As with other cases, the argument is that the problem stream can develop outside of the jurisdiction under study – something not recognised initially by studies of domestic US policy processes.

Borrás and	European	Governance	Medium	No (yes). A largely theoretical
Radaelli	Union	reform,		and documentary analysis of
(2011), <i>Journal</i>		economic		the development of the Lisbon
of European		governance,		Treaty, including a brief
Public Policy,		Lisbon treaty,		discussion of MSA.
22		2000-10		

The article includes a discussion of Kingdon and MSA, but as part of a much wider search for a literature to help explain the development and effect of the Lisbon treaty (an often ambiguous policy combining the reduction of red tape, and pursuit of economic competitiveness, with a focus on sustainable economic development). Unlike most other cases, it does not use the three streams to guide or explain the research, but it does identify the role of entrepreneurs and the general point about streams coming together.

Copeland and	European	Governance	Very	Yes, to some extent. Uses
James (2014),	Union	reform,	high	MSA to produce case-specific
Journal of		economic		propositions to explain the
European		governance,		policy dynamics regarding the
Public Policy,		relaunch of		Lisbon treaty. Combines
19		the Lisbon		interviews and documentary
		treaty, 2010		analysis.
		(Europe		
		2020)		

An article with an unusually high focus on operationalising aspects of the MSA, although it refers to 'propositions' rather than hypotheses, and the propositions are still quite broad and, to some extent, case specific. Also contains the use of the three streams to structure the analysis, but with an unusual focus on two simultaneous causes of policy windows: a socioeconomic crisis, providing a window for economic reform, and a political receptiveness to reforming or reintroducing the Lisbon treaty.

Jordan et al	European	Environment,	Medium	No (yes). Provides a brief
(2003), <i>Public</i>	Union	'new'		analysis of MSA as one of
Administration,		environmental		several explanations for

20	policy	policy change. Uses interview
	instruments	and documentary analysis.
	(NEPIs) (the	
	spread of	
	market and	
	voluntary	
	measures)	
	, in the second of the second	

Compares explanations of policy transfer/ adoption within the EU with reference to ideas-based, institutional, and MSA accounts. There is a limited outline of MSA, which does not guide the structure of the article or analysis, and MSA is there to be the 'chaos' explanation alongside a discussion of the pursuit of ideas in the face of institutional constraint.

Lipson (2007),	United Nations	Major policy	High	No (yes). Uses documentary
Global		change – a		analysis and the MSA
Governance,		shift to a		structure to explain major
19		peacekeeping		change.
		role for the		
		UN, 1988-95		!

The first half examines how the UN can be described using the model of the garbage can, and the second half uses the streams headings to explain policy shifts – problems linked to ethnic conflicts, policies linked to 'mutating' ideas about intervention after the Cold War, and receptivity linked to changing attitudes to peacekeeping by the US and Russia – prompted by the opening up of a window, linked to the end of the Cold War, and the role of several entrepreneurs. Unlike studies of the EU or subnational authorities, does not raise distinctive elements of the UN when compared to the US.

Nowak (2010),	European	Rulings by	High	No (yes). Uses documentary
West European	Union	the European		analysis – a focus on legal
Politics, 17		Court of		proceedings and their effects
		Justice, free		– to compare cases.
		movement of		
		goods		

Describes MSA and outlines the resemblance between the EU and garbage can model. Argues that ECJ rulings do not produce an inevitable legislative change by member states of the EU. Rather, they act perhaps as focusing events which grab the attention of policymakers, and policy change requires the role of entrepreneurs to promote one interpretation of the ruling and use it to propose a connected policy solution. Nowak demonstrates this argument by comparing two similar cases: one was ignored by policymakers; the other was used to promote significant policy change. Unlike other studies of the EU, the case does not raise issues about the unusual nature of EU decision-making. Instead, this resembles the classic national studies described to fit the MSA and GC models.

Sarmiento-	European	Planning,	High	No (yes). It argues that MSA
Mirwaldt	Union	urban policy,		has predictive power (in
(2013),		'territorial		relation to the role of
European		cohesion',		entrepreneurs) but does not
Urban and		1989-2008		produce hypotheses.
Regional				
Studies, 15				

Applies MSA to the EU, taking into account 'multi-level governance', or the diffusion of power across the EU, and therefore some ambiguity (or, at least, uncertainty) about who is responsible for policy. It highlights the development of a policy solution by a wide range of actors, producing quite a large set of vague aims (but all under the umbrella of territorial cohesion and a general desire to introduce a clear EU responsibility for some aspects of planning); policy entrepreneurs were therefore able to seek the right conditions to propose some aspects of territorial cohesion policy.

ⁱ PAR Public Administration Review; RPR Review of Policy Research; JEPP Journal of European Public Policy;